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Message Text

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ACTION AF-10

INFO OCT-01 ISO-00 MMO-01 PM-05 NSC-05 SP-02 SS-15
CIAE-00 INR-10 NSAE-00 A-01 PER-01 AID-05 USIA-06
PC-01 ABF-01 HA-05 CU-04 EB-08 COME-00 OC-06
CCO-00 /087 W
----------074635 011157Z /11
R 311555Z MAR 78
FM AMEMBASSY LOME
TO SECSTATE WASHDC 3868

LIMITED OFFICIAL USE SECTION 1 OF 2 LOME 1044

FOR ASSISTANT SECRETARY MOOSE FROM AMBASSADOR

EO 11652: N/A
TAGS: AMGT PFOR TO
SUBJ: GOALS/OBJECTIVES AND RESOURCE MANAGEMENT (GORM)

REF: STATE 69374

A. PROJECTIONS FOR FY80 FOR OPTIMAL PROGRAM

PERSONNEL	TOTAL US	TOTAL LOCAL	TOTAL DIRECT HIRE(INCR) US	TOTAL CONTRACT LOCAL
STATE	12(3)	32(2)		
AID	3(1&	2(1)	11(7)	
ICA	2(0)	7(0)		
PEACE CORPS	3(0)	6(0)		

PROGRAM BUDGET

	OPTIMAL	INCREASE
STATE(TOTAL S&E)	430,495	181,032
AID	6,400,000	2,495,000
ICA	251,868	58,662
IMET	25,000	25,000

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PEACE CORPS	1,110,300	312,900
SPECIAL SELF HELP	140,000	40,000
TOTAL	8,357,663	3,113,594

ADMINISTRATIVE SUPPORT ONLY (FAAS)

	OPTIMAL	INCREASE
STATE	619,493	253,182

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AID	15,711	3,596
ICA	26,024	5,914
PEACE CORPS	20,190	4,584
TOTAL	681,418	267,276

B. AGENCY CONTRIBUTIONS TO MISSION GOALS AND OBJECTIVES
THE GOALS AND OBJECTIVES OF THIS MISSION DEVELOPED
JOINTLY WITH THE DEPARTMENT ARE OUTLINED IN LOME 082.
THE STATE PROGRAMS SUPPORT FURTHER TOGOLESE PROGRESS IN
HUMAN RIGHTS, ENCOURAGE TOGO'S ACTIVE ROLE IN ECOWAS AND
OTHER REGIONAL ORGANIZATIONS, AND AIM AT FRANK EXCHANGES OF
VIEWS WITH GOT OFFICIALS ON SELECTED ISSUES OF US INTEREST
IN INTERNATIONAL FORUMS. OTHER OBJECTIVES SERVED BY STATE
PROGRAMS INCLUDE SOLICITING TOGOLESE COOPERATION IN
OPPOSING SOVIET AND CUBAN EXPANSION IN AFRICA ANH
MAINTAINING RELATIONS WITH INFLUENTIAL TOGOLESE IN GOVERNMENT.
THE STATE OPTIMAL BUDGETARY FIGURES REFLECT NEW
INITTATIVES IN TWO AREAS: COMMUNICATIONS AND ADMINISTRATION.
THE STATE ECONOMIC, POLITICAL AND CONSULAR SECTIONS REMAIN
UNCHANGED EXCEPT FOR ANTICIPATED INFLATION AND MANDATORY
INCREASES. THE COMMUNICATIONS SECTION IS EXPECTED TO
GROW BY TWO AMERICAN POSITIONS, A RESULT OF THE PLAN TO MAKE
LOME AN AFRECONE NODAL POINT. THE THIRD ADDITIONAL AMERICAN
POSITION OS THAT OF GENERAL SERVICES OFFICER, DEEMED
NECESSARY TO MAINTAIN CURRENT LEVEL SOF SUPPORT IN 1980, IN
THE FACE OF ENLARGED COMMUNICATIONS AND ECONOMIC ASSISTANCE
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PROGRAMS AND RESULTING STAFF INCREASES. EQUALLY, THE
ADDITIONAL TWO FSL POSITIONS REFLECT THE INCREASED WORKLOAD
GENERATED BY THESE SAME PROGRAMS.
AID DEVELOPED PROGRAMS CONTRIBUTE TO MISSION OBJECTIVES
BY ESTABLISHING US RELEVANCE TO TOGOLESE DEVELOPMENT
ASPIRATIONS. SPECIFIC PROGRAMS SUPPORT BASIC HUMAN NEEDS
BY HELPING TO INCREASE FOOD PRODUCTION, FOSTER MORE RAPID
RURAL DEVELOPMENT, AND IMPROVE SHELTER AND HEALTH AMONG
THE POORER SEGMENTS OF THE POPULATION. FROM 1972 TO 1077
THERE WERE NO NEW BILATERAL AID PROGRAMS AND ALL ASSISTANCE

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FOR ASSISTANT SECRETARY MOOSE FROM AMBASSADOR

WAS CHANNELED THROUGH REGIONAL FUNDING MECHANISMS.
A MAJOR OBJECTIVE OF THE MISSION IS TO INSTITUTE A
BILATERAL PROGRAM IN ORDER TO INCREASE THE MANAGEABILITY
AND VISABILITY OF US ASSISTANCE. THE INCREASE OF ONE
AMERICAN DIRECT HIRE POSITION WILL BE REQUIRED TO ADMINISTER
THE INCREASING NUMBER OF PROJECTS AND HIGHER LEVELS OF
ASSISTANCE. THE PROJECTION OF AN INCREASE OF SEVEN
CONTRACTORS IS BASED UPON PROJECTS ALREADY APPROVED OR
PROPOSED. THE CONTRACTORS WILL MANAGE THESE SPECIFIC
PROJECTS.

THE PEACE CORPS PLANNING ANTICIPATES AN INCREASE OF
VOLUNTEERS FROM 98 TO 115 (17). NO INCREASE IN STAFF IS
PLANNED. NEW PROGRAMS INCLUDE VILLAGE HEALTH AND WELL
DIGGING PROGRAMS. THE TEFL EDUCATION PROGRAM IS BEING
PMASED DOWN AND MATH SCIENCE PROGRAMS ARE TO BE
INCREASED. PEACE CORPS PROGRAMS CONTRIBUTE TO THE MISSION'S
OBJECTIVE OF FURTHERING TOGOLESE ECONOMIC DEVELOPMENT AND
EXPANDING THE AREAS OF COOPERATIVE CONTACTXM THEY HAVE BEEN
VERY WELL RECEIVED AND ARE CONSIDERED AMONG THE MOST
SUCCESSFUL OF THE MISSION'S ACTIVITIES.
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THE USIS BUDGET REFLECTS NO NEW INITIATIVES. THE
INCREASE IS DUE TO PROJECTED INFLATION AND MANDATORY
INCREASES. USIS PROGRAMS CONTRIBUTE TO MISSION OBJECTIVES
BY PUBLICIZING US ASSITANCE EFFORTS AND THE US POSITION
IN INTERNATIONAL AFFAIRS. USIS MANAGES A VIGOROUS
EDUCATIONAL AND CULTURAL EXCHAGE PROGRAM.

C. FIVE PERCENT REDUCTION

TO ACHIEVE A FIVE PERCENT REDUCTION OF OVERALL MISSION

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BUDGET WE WOULD POSTPONE OBLIGATION OF TWO PROPOSED
ASSISTANCE PROJECTS:
AIP-EVALUATION OF HEALTH DELIVERY SYSTEMS $400,000
AIP-ANIMAL TRACTION $350,000

THESE REDUCTIONS WOULD STILL PERMIT ICA AND STATE BASIC
PROGRAM TO CONSINUE UNCHANGED. THE MODEST EXPANSION OF THE
PC CURENTLY PLANNED (WITH THE EXCEPTION OF THE ANIMAL
ORACTION COMPONENT) AND THE MODEST IMET INITIATIVE COULD BE
EXECUTED WITHIN SUCH A REDISTRIBUTION OF MISSION RESOURCES.
SUCH A REDUCTION IN PROGRAM WOULD DELAY AND WEAKEN THE
POLICY OBJECTIVE OF SUPPORTING TOGOLESE DEVELOPMENT EFFORTS.

D. TEN PERCENT REDUCTION

TO ACHIEVE A TEN PERCENT REDUCTION FROM FY78 FUNDING,
IT WOULD BE NECESSARY TO DEFER ADDITIONAL AID PROJECTS:
AIP-SD MULTIPLICATION $470,000
LOW INCOME SHELTER PROJECT
TECHNICAL ASSISTANCE $27?,000
PLANNED PC EXPANSION WOULD BE STOPPED AND NEW PC PROJECTS
IN HEALTH AND WELLS WOULD BE ABORTED.
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STATE COULD RECONSOLIDATE THE ECON/COMMERCIAL AND
CONSULAR FUNCTIONS AND CUT ITS C&R STAFF BY ONE PROPOSED
POSITION FOR A SAVINGS OF $130,115. THE IMET PROGRAM
COULD STILL BE SAVED. ICA ACTIVITIES WOULD BE HELD CONSTANT
(EXCEPT FOR UNAVOIDABLE INCREASE DUE TO INFLATION). A
REDUCTION ON THIS SCALE WOULD BE ASERIOUS SETBACK TO OUR
EFFORTS TO SUPPORT TOGOLESE DEVELOPMENT. OTHER MISSION
GOALS WOULD SUFFER INDIRECTLY FROM OUR DIMINISHED
ASSISTANCE POSTURE. PALMER

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